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BUSINESS AS USUAL? BROWN AND THE CONTINUING CONUNDRUM OF RACE IN AMERICA

Robert S. Chang*  
Jerome M. Culp, Jr.**

In this article, Professors Robert Chang and Jerome Culp examine the state of race in America in the aftermath of the landmark Supreme Court decision of Brown v. Board of Education. Their findings reveal that while Brown established fundamental precedent in the area of race relations, racial inequality remains entrenched in a number of modern social institutions. Chang and Culp analyze this dilemma by focusing on three distinct trends. First, a cycle of inequality is driven by racial disparities in wealth and perpetuated by the interlocking systems of education, housing, family, health care, employment, and criminal justice. Second, civil rights activists often fall short of their goals following Brown due to an overall system of oppression described as civil rights myopia. Finally, racial remediation schemes also face major obstacles as white identity has intensified since Brown. As a result, little has changed in the ten-year window preceding Brown's fiftieth anniversary and racial inequality remains a persistent problem in America.

I. INTRODUCTION

Every ten years or so, there are various conferences and symposia that revisit Brown v. Board of Education. While these discussions are

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My thanks to Professors Daria Roithmayr and Jim Pfander and the University of Illinois Law Review for their invitation to participate in this Symposium. I'd also like to thank Adrienne Davis, Angela Harris, David Lange, Scott Lee, Jeff Powell, Gerry Spann, Leti Volpp, and Kimberly West-Faulcon for their comments and encouragement to complete this article. Work on this piece began before Jerome Culp's passing in February 2004. I have completed it based on sketches and conversations about this piece and a companion piece we were working on. All errors are mine.

** Professor of Law, Duke University School of Law.

important, we wonder if the conversations taking place during this fiftieth anniversary are much different from those that took place during the fortieth. In this article, we try to understand why these discussions might be the same. From our findings, we believe that race will continue to have an unfortunate salience for racial minorities with regard to opportunity and outcome and that the promises of Brown will remain unfulfilled on Brown’s hundredth anniversary, leaving yet another group of judges, lawyers, academicians, politicians, and students to ponder the continuing conundrum that is race in America.

Part I begins by looking at what has changed with regard to racial groups in an approximate ten-year window preceding Brown’s fiftieth anniversary. We focus on racial wealth disparities and examine briefly the way that interlocking systems or social institutions of education, housing, family, health care, employment, and criminal justice operate to maintain these disparities. In Part II, we examine the problem of civil rights myopias, drawing lessons from an early Asian American challenge to segregated education, the early League of United Latin American Citizens (LULAC) litigation strategy challenging racial discrimination, and the more recent resistance of the African American community to gay/lesbian/bisexual civil rights claims. In Part III, the focus shifts away from racial minorities to look at the white majority. Following the Brown litigation, white racial identity intensified.

II. STUCK IN A MOMENT

During a moment of optimism thirteen years ago, one of us declared an “African American Moment,” a time “when different and blacker voices will speak new words and remake old legal doctrines.”

with implementing desegregation) (Brown II). As for representative symposia and conferences, see infra note 2.


3. We use this locution because we have used it before. See Robert S. Chang & Jerome M. Culp, Jr., Nothing and Everything: Race, Romer, and (Gay/Lesbian/Bisexual) Rights, 6 WM. & MARY BILL RTS. J. 229, 230 n.3 (1997) (noting that the three categories follow the language of Colorado’s Amendment 2). We recognize the importance of labels and how they may intentionally and unintentionally exclude. For example, we mean to include transgendered persons. At times, we use “queer” to denote these communities and particular political stances, following Francisco Valdes, Queer Margins, Queer Ethics: A Call to Account for Race and Ethnicity in the Law, Theory, and Politics of “Sexual Orientation,” 48 HASTINGS L.J. 1293, 1295 n.6 (1997). We argue, though, about the mainstreaming effect that the popularity of shows like Will and Grace or Queer Eye for the Straight Guy is having on queerness. One of us argues that the shows have an aspect of exoticization akin to mascoting whereas the other sees more the transformative possibilities. We leave it to the readers to guess which of us holds each view.

Two years later, the other of us followed suit and declared a similar "Asian American Moment." These declarations came during the emergence of critical race theory in the legal academy. While different voices did, indeed, speak new words and challenge old doctrines, the hope reflected in these declarations seems naïve in light of the entrenched racial inequality that we protested. Instead of a period of racial advancement, we have found ourselves stuck in a different kind of moment, characterized by what we call the inequality cycle.

The inequality cycle is our description for racial inequality that is entrenched through systems or social institutions that operate to maintain or further inequality. In measuring racial inequality, we use wealth, rather than income, as its primary indicator. The number of such interlocking systems or social institutions that play a role in the inequality cycle is quite large, but we will touch on six: education, housing, family, health care, employment, and criminal justice.

A. Wealth as a Measure of Racial Inequality

First, we examine a snapshot of racial wealth inequality using 1993 and 2000 data comparing non-Hispanic white (white), black, and Hispanic households. We do not include Asian Americans, Pacific Island-

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6. For two accounts of its beginnings, see CRITICAL RACE THEORY: THE KEY WRITINGS THAT FORMED THE MOVEMENT xiii (Kimberlé Crenshaw et al. eds., 1995); RICHARD DELGADO & JEAN STEFANCIC, CRITICAL RACE THEORY: THE CUTTING EDGE (2000) [hereinafter CRITICAL RACE THEORY: THE CUTTING EDGE]. A different account that centers student movements can be found in Sumi Cho & Robert Westley, Historicizing Critical Race Theory's Cutting Edge: Key Movements That Performed the Theory, in CROSSROADS, DIRECTIONS, AND A NEW CRITICAL RACE THEORY 32 (Francisco Valdes et al. eds., 2002) [hereinafter CROSSROADS].


8. This is not to say that we were unaware of the entrenched nature of racial inequality as our other work around that time reflects. See, e.g., Jerome M. Culp, Jr., Neutrality, the Race Question, and the 1991 Civil Rights Act: The "Impossibility" of Permanent Reform, 45 RUTGERS L. REV. 965, 967 (1993) (discussing the limitations of the Act and the continuing failure of legislation to "raise and answer the race question"); Robert S. Chang, Reverse Racism!: Affirmative Action, the Family, and the Dream That Is America, 23 HASTINGS CONST. L.Q. 1115 (1996) (discussing the difficulties of preserving affirmative action in the face of explicit and implicit white resistance).

9. We are not, of course, the first to think of inequality as consisting of an ongoing cycle that perpetuates itself. For two recent scholars who use this idea, see Daria Roithmayr, Barriers to Entry: A Market Lock-In Model of Discrimination, 86 VA. L. REV. 727 (2000); Berta E. Hernández-Truyol, Breaking Cycles of Inequality: Critical Theory, Human Rights and Family In/justice, in CROSSROADS, supra note 6, at 345.

10. In doing so, we follow Oliver and Shapiro, who argue persuasively that wealth is a better indicator of racial inequality than income, noting that "even when Blacks and Whites display similar characteristics—for example, are on a par educationally and occupationally—a potent difference of $43,143 in home equity and financial assets still remains." MELVIN L. OLIVER & THOMAS M. SHAPIRO, BLACK WEALTH/WHITE WEALTH: A NEW PERSPECTIVE ON RACIAL EQUALITY 2, 8 (1995).

11. We will generally use "white" to refer to those in the Census category "non-Hispanic white." We understand that the Census has denoted "Hispanic" to be an ethnic category which may include all races and that there are ethnic Hispanics who identify as racially white.
ers, and Native Americans in the table that follows because the data is unavailable due to the continuing failure of the U.S. Census to include these groups in its reports on wealth and asset ownership. Information for these groups can be found in different reports that typically assess income and poverty, but not wealth and assets. One commentator surmises that “[a]lthough data regarding the wealth of Asian Americans is not available, it is likely that it is lower, as Asian Americans have a lower rate of home ownership and business ownership” and a higher poverty rate, even though Asian American household median income is higher than that of whites. A similar conclusion can likely be drawn about Native Americans based on median income, poverty rates, and home and business ownership.

Comparisons between groups over time are further complicated by the way that the Census continues to tinker with its categories. In 1990, there were five racial categories: “White; Black; American Indian, Eskimo, and Aleut; Asian and Pacific Islander; and Other race.” In 2000, there were at least five or six, not counting the new “two or more races” quasi-category, with Asian and Pacific Islander at times disaggregated.

13. Id. With regard to median household income, three factors—number of workers in the household, education, and area of residence—may account for much of the difference. See Chang, supra note 5, at 1262–63 (noting that Asian American households have more workers than white households, Asian Americans need more years of education to reach income parity with whites, and Asian Americans are concentrated in coastal metropolitan areas that have correspondingly higher incomes and higher costs of living).
We digress in discussing these "other groups" only to highlight what is missing—as the "other groups" question is an important part of our methodology.\textsuperscript{19}

\begin{table}
\centering
\caption{Median Wealth by Race and Hispanic Origin}\label{table1}
\begin{tabular}{lcc}
\hline
 & 1993 & 2000 \\
\hline
non-Hispanic White & $45,740 & $79,400 \\
Black & $4,418 & $7,500 \\
Hispanic & $4,656 & $9,750 \\
\hline
\end{tabular}
\end{table}

As evidenced by the Census data, from 1993 to 2000, median household wealth increased for all three groups.\textsuperscript{21} Black wealth, however, remained fairly steady near ten percent of white wealth, while Hispanic wealth appeared to increase slightly from approximately ten percent in 1993 to twelve percent of white wealth in 2000, although this marginal increase is not statistically significant.\textsuperscript{22} This seems to indicate that when comparing 1993 to 2000, black and Hispanic households, in the aggregate, are not catching up to white households. This decreasing income gap between blacks and whites has been the focus of much attention,\textsuperscript{23} but the relative wealth differences hold true regardless of income levels.\textsuperscript{24} This can be seen by comparing median household wealth by income quintile.\textsuperscript{25}

\footnotesize
\textsuperscript{19} See infra note 105.
\textsuperscript{21} These figures are drawn from T. J. Eller & Wallace Frauer, supra note 20, at 9, at http://www.census.gov/prd/1/pop/p70-47.pdf (last visited Feb. 28, 2004); Net Worth and Asset Ownership of Households, supra note 20.
\textsuperscript{22} Cf. Elizabeth M. Grieco & Rachel C. Cassidy, U.S. Census Bureau, Overview of Race and Hispanic Origin 12 n.15 (2000) (noting "[t]he median net worth difference between Hispanic and black households is not statistically significant").
\textsuperscript{23} See, e.g., Stephen Moore, The Haves and the Have-lesses, NAT'L REV., Mar. 6, 2000, at 30; Editorial, "The Greatest Century Ever," ORANGE COUNTY REG., Dec. 26, 1999, at G02 (citing a Cato Institute study reporting that during the last century, "income for black Americans has increased 10-fold and the income gap between whites and blacks has been cut in half").
\textsuperscript{24} See supra note 20.
\textsuperscript{25} See supra note 20.
Table 2
Median Household Wealth by Income Quintile

<table>
<thead>
<tr>
<th>Quintile</th>
<th>Non-Hispanic White</th>
<th>Black</th>
<th>Hispanic</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>$7,605</td>
<td>$250</td>
<td>$499</td>
</tr>
<tr>
<td>2000</td>
<td>24,000</td>
<td>57</td>
<td>500</td>
</tr>
<tr>
<td>Second</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>27,057</td>
<td>3,406</td>
<td>2,900</td>
</tr>
<tr>
<td>2000</td>
<td>48,500</td>
<td>5,275</td>
<td>5,670</td>
</tr>
<tr>
<td>Third</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>36,341</td>
<td>8,480</td>
<td>6,313</td>
</tr>
<tr>
<td>2000</td>
<td>59,500</td>
<td>11,500</td>
<td>11,200</td>
</tr>
<tr>
<td>Fourth</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>54,040</td>
<td>20,745</td>
<td>20,100</td>
</tr>
<tr>
<td>2000</td>
<td>92,842</td>
<td>32,600</td>
<td>36,225</td>
</tr>
<tr>
<td>Highest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>128,350</td>
<td>45,023</td>
<td>55,923</td>
</tr>
<tr>
<td>2000</td>
<td>208,023</td>
<td>65,141</td>
<td>73,032</td>
</tr>
</tbody>
</table>

However, an initial comparison between 1993 and 2000 is difficult because the figures are not corrected for inflation. If we do so, using Census methodology, you get the following table, with dollar amounts in 2000 dollars.

Table 3
Median Household Wealth by Income Quintile, Adjusted to 2000 Dollars

<table>
<thead>
<tr>
<th>Quintile</th>
<th>Non-Hispanic White</th>
<th>Black</th>
<th>Hispanic</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>$8,815</td>
<td>$290</td>
<td>$578</td>
</tr>
<tr>
<td>2000</td>
<td>24,000</td>
<td>66</td>
<td>580</td>
</tr>
<tr>
<td>Second</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>31,362</td>
<td>3,948</td>
<td>3,361</td>
</tr>
<tr>
<td>2000</td>
<td>48,500</td>
<td>5,275</td>
<td>5,670</td>
</tr>
<tr>
<td>Third</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>42,123</td>
<td>9,829</td>
<td>7,317</td>
</tr>
<tr>
<td>2000</td>
<td>59,500</td>
<td>11,500</td>
<td>11,200</td>
</tr>
<tr>
<td>Fourth</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>62,638</td>
<td>24,046</td>
<td>23,298</td>
</tr>
<tr>
<td>2000</td>
<td>92,842</td>
<td>32,600</td>
<td>36,225</td>
</tr>
<tr>
<td>Highest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>148,770</td>
<td>52,186</td>
<td>64,820</td>
</tr>
<tr>
<td>2000</td>
<td>208,023</td>
<td>65,141</td>
<td>73,032</td>
</tr>
</tbody>
</table>

At least three disturbing trends are evident. The first, as noted above, is that very significant wealth differences between the groups per-

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26. See supra note 20. The quintile upper limits for 1993 in ascending order were as follows: $1071, $1963, $2995, $4635. For 2000, they were: $1304, $2426, $3813, $5988.
27. When adjusted for inflation, there was an actual gain in median wealth from 1993 to 2000. NET WORTH AND ASSET OWNERSHIP OF HOUSEHOLDS, supra note 20.
28. A multiplier is required that converts 1993 dollars into 2000 dollars. The median household wealth was $37,587 in 1993 using 1993 dollars. This translates into $43,567 using 2000 dollars. See NET WORTH AND ASSET OWNERSHIP OF HOUSEHOLDS, supra note 20, at tbl.B. The multiplier is equal to 43,567 divided by 37,587, or approximately 1.1591. The 1993 dollars may be converted into 2000 dollars by multiplying the figures in the 1993 column by the multiplier.
sist at every income level. The second is that blacks and Hispanics are, for the most part, not catching up and often are falling behind their white counterparts. If you compare the wealth of black and Hispanic households as a percentage of the correlative white household, you find that the percentage often declines from 1993 to 2000. The third, and perhaps most disturbing trend, is that the poorest black and Hispanic households have lost ground. This is most evident in the lowest quintile where white household wealth increased dramatically from $8815 to $24,000, whereas black wealth declined and Hispanic wealth remained steady.

A fourth trend, not shown in Table 2, is that the number of white households increases steadily as you move from the lowest quintile to the highest. Using the year 2000 data, there were 13,992,000 white households in the lowest quintile and 17,518,000 households in the highest. The reverse occurs for blacks, with 4,007,000 households in the lowest quintile, decreasing to 1,505,000 in the highest. A similar trend occurs with Hispanic households, although the decline is not as dramatic as it is for blacks with 2,314,000 in the lowest and 1,080,000 in the highest. While white households are overrepresented at the top income quintiles, black and Hispanic households are overrepresented at the bottom.

A final observation is that in the year 2000, white households in the bottom income quintile (annual income less than $15,648) had a median net worth of $24,000, whereas black and Hispanic households in the third quintile (annual income between $29,112 and $45,756) had median net worths of $11,500 and $11,200, respectively. Phrased differently, the median wealth of black and Hispanic households that earned two or three times as much as the top earning white household in the bottom income quintile had less than half the median wealth of bottom quintile white households.

Our basic conclusion from this snapshot is that when we use wealth as the primary indicator, the economic health of black and Hispanic households has generally not improved relative to their white counterparts, and in many cases, has worsened. Although we used 1993 and 2000 data, we can safely surmise that the picture has worsened for black and Hispanic households during the recent economic downturn. Therefore, in each income quintile, black wealth is increasing at a slower rate than white wealth. For Hispanics, their wealth is increasing at a slower rate in the bottom and top quintiles, but is increasing at a slightly higher rate in the second through fourth income quintiles. We would argue that the gain in the second and third quintiles is negligible given the starting point.

30. NET WORTH AND ASSET OWNERSHIP OF HOUSEHOLDS, supra note 20.
31. Id.
32. Id.
33. Id.
34. Id.
35. See Derrick Bell, Diversity's Distractions, 103 COLUM. L. REV. 1622, 1631–32 (2003) (discussing the impact of the recent economic downturn on black and Hispanic workers). One stark example comes from New York City where a recent study reports that "nearly one of every two black men between 16 and 64 was not working." See Janny Scott, Nearly Half of Black Men Found Jobless, N.Y. TIMES, Feb. 28, 2004, at B1 (citing a study by the Community Service Society looking at actual jobless-
the picture at Brown's fiftieth anniversary does not look much different that it did at its fortieth.

B. The Inequality Cycle

We return now to the question of why things have not changed in the last fifty years. Because of the interlocking systems or social institutions of education, housing, family, health care, employment, and criminal justice, it is unlikely that they will change.

Our beginning hypothesis is that wealth begets wealth. It operates as a cycle through its intergenerational effects, which include the direct transmission of wealth and the indirect transmission of wealth through opportunities that are associated with or fostered by wealth.

In the same way that we focused on household wealth in the previous section, we will focus on the household as the primary unit of consideration in this section. We do so because children grow up in a household, and the household in which the children grow up fosters or constrains their opportunities.

System 1: Education. The educational attainment of parents has a strong effect on the educational achievement of their children. Educational attainment is the result of what one does with the opportunities that are available. Past (and we would argue present) generations of children have had their opportunities circumscribed because of race. As one commentator notes:

Black children reared in families without economic or educational resources are unlikely, as adults, to have gained the kind of skills, knowledge, and aspirations that many white children will have gained from the day-to-day experience of being raised by an educated or economically privileged family. This relative lack of experiential knowledge or understanding among black people in one generation will affect the beliefs and aspirations of the next.
Our continuing failure to eradicate this race effect means that a primary vehicle for breaking the inequality cycle, education,\textsuperscript{40} will not meaningfully change the status quo.

System 2: Housing. Where one lives has a strong impact on both employment and educational opportunities.\textsuperscript{41} Residential segregation eviscerated the hope that \textit{Brown} would result in integration, one goal of which was to lessen the prejudice in the hearts and minds of children through their interaction with those of different races. With the fight over bussing,\textsuperscript{42} and the Supreme Court ruling against interdistrict remedies,\textsuperscript{43} whites who had successfully fled to new school districts in the suburbs were not subject to desegregation orders. The result—underfunded inner city schools that were largely minority, and suburban schools that were largely white—was a situation beyond the scope of legal redress as accepted by the Court.\textsuperscript{44}

When the racial wealth effect based on discrimination in housing is considered, a clearer picture of why there is such a large disparity in the wealth of the average white household as compared with black and Latina/o households emerges. Rather than duplicate or report in detail the excellent work by scholars such as Douglas Massey and Nancy Denton,\textsuperscript{45} we will focus on a few examples that demonstrate the participation of the state in enabling whites to participate in home ownership and disabling blacks and other minorities from the same.

First, the government, until 1950, encouraged the use of racially restrictive covenants in the home loans that it underwrote through the FHA and VA loan insurance programs.\textsuperscript{46} Second, the loans underwritten by the FHA and VA went primarily to whites.\textsuperscript{47} Third, the Federal Home Owners’ Loan Corporation used maps that coded neighborhoods

\textsuperscript{40} See Larry J. Obhof, Rethinking Judicial Activism and Restraint in State School Finance Litigation, 27 Harv. J.L. & Pub. Pol’y 569, 571 (2004) ("Perhaps most importantly, though, the American social system rests on two goals that require access to education: the ‘melting pot’ that absorbs diverse populations into a pluralistic society and the upward mobility that allows us to overcome class barriers.").

\textsuperscript{41} Henry G. Cisneros, With Liberty and Justice for All: How American Can Provide Fair Housing for All Its People, 1 Hisp. L.J. 53, 59 (1994) ("[S]egregation in housing affects, and is in turn affected by, school performance, employment opportunities, transportation accessibility, health, welfare, crime, and a host of other issues.").


\textsuperscript{44} Hayman & Levit, supra note 43.


\textsuperscript{47} Id. at 6.
on the basis of race to determine their creditworthiness. The result was that between 1934 and 1962, the FHA and VA programs made possible the purchase of $120 billion of residential real estate. Less than two percent went to nonwhite families. The effect of these discriminatory policies was magnified because private banks used these racial maps that largely determined creditworthiness.

If we take into account property appreciation and intergenerational wealth transfers, then we begin to better understand the wealth disparities discussed above. If we add to this the connection between segregated neighborhoods and educational opportunities, we can see more clearly how our failure to address the racial disparities that exist with regard to housing and its effect on wealth will result in the persistence of racial disparities. Again, the cycle. Inequality begets inequality.

System 3: Family. Thus far, we have talked about some of the ways that wealth begets wealth and is transmitted intergenerationally, directly and indirectly. We should remember, though, that the family is the primary site for this transmission. Also, the family is not a race-neutral institution: racial-sexual policing operated directly through the legal form of antimiscegenation laws, through the extralegal form of lynch law, and indirectly through the segregation of neighborhoods, schools, and workplaces. The result was that as of 1987, ninety-nine percent of married white Americans were married to other white Americans. Although the rate of interracial marriages has risen, families are still very monoracial. Insofar as wealth is concentrated in white households and families, racial minorities have not been able to access this wealth through intermarriage. This has an ongoing impact on wealth disparities between the races.

We are nearing the end of a twenty-five-year period during which the baby boom generation has inherited approximately seven trillion dollars from the previous generation. At the same time, "the average black family headed by a person over the age of sixty-five has no net financial assets to pass down to its children." It is not just that nothing is going to be transmitted to the next generation in black families—the older generation often is not in a position to be self-sufficient. Many of them are drawing resources from their adult children. One result is that black families, instead of being able to accumulate wealth and transmit it directly and indirectly to their children, are instead having to devote

48. See MASSEY & DENTON, supra note 45, at 51-54 (detailing the practices of the Home Owners' Loan Corporation, a government-sponsored program, which rated neighborhoods as creditworthy or not, with Black neighborhoods redlined as the least creditworthy).
49. See LIPSITZ, supra note 46, at 6.
50. MASSEY & DENTON, supra note 45, at 52.
52. See OLIVER & SHAPIRO, supra note 36, at 6.
53. Id. at 7.
many of these resources to the previous generation. Perhaps this may help explain one of our earlier observations—that black households in the third income quintile have less than half the wealth of those white households in the bottom income quintile. We see then how the family, the primary site of wealth accumulation and intergenerational transmission, perpetuates racial wealth and opportunity gaps.

System 4: Health Care. Health care presents another example of the comparative value of black and white lives. The story of Otis Jenkins, an African American, is emblematic. When an infection in his foot became gangrenous, it was amputated. He was not told of an alternative, though more expensive, procedure that could have saved his limb. Unfortunately, his is not the atypical case. For similar conditions, whites are more likely to be told about and receive the alternative, limb-saving procedure than are blacks.\(^5\)\(^4\) But one might wonder if this difference in treatment is due to differences in health care access and health insurance. While this accounts for some differences in the treatment of whites and blacks, a recent study reported in the *New England Journal of Medicine* shows that race alone has a strong effect on the decisions doctors make. In the study, videotapes were made of a patient interview with a white and black person with identical scripts and identical medical information. Several hundred doctors were asked to view the videotapes and prescribe follow-up treatments. There was a marked disparity in the level and quality of follow-up care based on the race of the patient, with the white patient being recommended for better and more costly procedures than the black patient.

To the extent that health care is less accessible to certain populations, this will have long-standing direct and intergenerational effects. Prenatal and postnatal care and nutrition have a direct effect on brain development and health through one’s lifetime. Racial disparities in health care have a tremendous effect on one’s opportunities with regard to education and employment, which then includes a strong intergenerational effect.

System 5: Employment. Discrimination in employment limits one’s ability to acquire wealth, affects what neighborhoods one can reside in and limits one’s access to health care and one’s ability to accumulate the kinds of human and social capital that can be transmitted intergenerationally to the next generation. Thus, racial discrimination in one generation transmits itself to the next.

System 6: Criminal Justice. To the extent that there is racial discrimination in the criminal justice system, this too has intergenerational effects. Involvement in the criminal justice system has the immediate effect of taking the person out of the work force during the time of incarceration, and it affects one’s prospects for future employment. Inability

\(^{54}\) *American in Black and White: Health Care, the Great Divide* (ABC Nightline, Feb. 24, 1999).
or difficulty in acquiring gainful employment prevents or limits one from acquiring wealth and affects where one can afford to live, which correlates strongly with the quality of education available for the next generation. Discrimination in the criminal justice system has a compounding effect.

Failure to understand how these systems or institutions operate will lead to partial or ineffective remedies. The result is that the racial disparities documented above will likely persist and continue to plague future generations.

III. CIVIL RIGHTS MYOPIAS

Sometimes, an individual or a group faced with discrimination responds reflexively in an attempt to address the immediate harm(s) without sufficient regard for the broader systems of oppression that may be in place. We call this problem "civil rights myopia." We examine three examples of civil rights myopias and the lessons they teach for those formulating civil rights strategies.

A. "We're Not Black": A Lesson from Gong Lum v. Rice

Sometimes, an oppressed individual or group may seek a remedy that might solve their immediate problem, but which may leave intact the broader system of oppression. The case of Gong Lum v. Rice is instructive in this regard. The case is sometimes described in Asian American history texts as an early challenge by a Chinese immigrant father on behalf of his American-born daughter against segregated public education, taken all the way to the Supreme Court. It is also sometimes celebrated as an early example of how Chinese immigrants did not merely acquiesce to discrimination directed against them. The fact that the case arose in Mississippi in the 1920s merely adds to the case's mystique.

This description of the case may be a little misleading. The challenge to segregated schooling was not a direct challenge to the system of separate schools; rather, it was an as-applied challenge to the way that segregated schooling was used to deny enrollment in a white public

56. 275 U.S. 78 (1927).
57. See Persily, supra note 55, at 1102–03.
58. 275 U.S. at 78.
59. See Sucheng Chan, Asian Americans: An Interpretive History 58 (1991). One of us must confess to making this mistake in his first article. See Chang, supra note 5, at 1294. It is nice to be able to correct youthful exuberance.
60. Chan, supra note 59, at 58.
61. Gong Lum, 275 U.S. at 78; see Chan, supra note 59, at 58.
school to then nine-year-old Martha Lum. At the time, the Mississippi Constitution provided that "separate schools shall be maintained for children of the white and colored races." The challenge to the state of Mississippi was how to deal with the Chinese within the state's black or white racial paradigm.

Martha Lum's "lawyers knew better than to argue that Chinese were White." Instead, they argued that as a person "of pure Chinese origin and descent," she is not "colored," and in the absence of a public school for those of Chinese ancestry, she should be permitted to attend the white public school. This argument succeeded in the trial court where Lum's attorneys won a mandamus petition, ordering school authorities to permit her attendance in the white public school. Accordingly, the school district appealed to the Supreme Court of Mississippi.

Even though Martha Lum did not claim a white identity, in order to define "colored" as that which is not "white," the Mississippi Supreme Court devoted a good portion of its decision to determining that "white" in the State Constitution was synonymous with the Caucasian race. In doing so, it followed the racial logic used by other states such as California and Louisiana. The Mississippi Supreme Court then classified Martha Lum as colored and left her with the choice of attending the colored public schools of her district or attending a private school. The U.S. Supreme Court later affirmed the state court's decision.

As indicated above, this case was pursued on behalf of Martha Lum and did not seek to dismantle the system of segregated public education. If successful, it would have resulted in expanded opportunities for children of Chinese ancestry, but it still would have left Negro children with inferior segregated schooling. In order to achieve this specific result:

Gong Lum's lawyers explicitly distanced Chinese from Blacks.... [They] asked the [Mississippi Supreme] Court to take judicial notice that the Jim Crow laws did not treat members of the

62. See Gong Lum, 275 U.S. at 80-81.
63. Rice v. Gong Lum, 104 So. 105, 107 (Miss. 1925), aff'd, 275 U.S. 78, 81 (1927) (quoting Miss. Const. of 1890, § 207).
65. Rice, 104 So. at 106-07.
66. Id. at 107.
67. Id. at 106.
68. Id. at 107-10.
69. See People v. Hall, 4 Cal. 399 (1854) (prohibiting Chinese testimony under a statute prohibiting testimony by "Blacks," "Mulattos," and "Indians" against a white person, holding that Chinese were included under the Indian category because Indians had migrated from Asia to the Americas via a land bridge, or in the alternative that "Black" was a catch-all category for that which is not "White"); State v. Treadaway, 126 La. 300, 322 (1910) (holding that while a Negro is necessarily a person of color, that there are persons of color who are not Negroes).
70. Rice v. Gong Lum, 139 Miss. 760, 788 (1925).
72. See id. at 84.
“Mongolian race” as belonging to the “Negro race.” Japanese and Chinese were classified together, and according to the brief, “furnish some of the most intelligent and enterprising people. They certainly stand nearer to the [W]hite race than they do to the [N]egro race. If the Caucasian is not ready to admit that the representative Mongolian is his equal he is willing to concede that the Mongolian is on the hither side of the half-way line between the Caucasian and the African.”

As if this litigation strategy was not problematic enough, the Chinese community in Mississippi responded to the Gong Lum decision by trying to assimilate as much as possible into the white community, “ceasing all social contact with Blacks and ostracizing individual Chinese who continued to maintain social relations, including marriages, with Blacks.”

This decision by the Chinese living in Mississippi is criticized as gaining at the expense of blacks and negating any possibility for a coalition between blacks and Chinese, essentially “thwarting all hope of substantive racial equality for both groups.” Thus, the Chinese, while gaining some racial privilege, participated in their own subordination by promoting a racial order where they remained racially oppressed. By choosing this course, the Chinese forgot what brought them to Mississippi in the first place. In fact, Chinese workers were imported to the South during Reconstruction to replace black workers as part of a strategy to racially stratify the labor force in order to deepen the exploitation of all workers.

This example shows that a binary racial system having two levels of stratification may not be as efficient as a racial system with more levels of stratification. Of course, stratification does not take place only along racial lines, but it also includes class, gender, sexual orientation, and immigration and citizenship status. Consequently, a myopic civil rights vision may improve the conditions for the immediate individual or group. It may, however, result in little overall change and may in fact consoli-

73. Banks, supra note 64, at 15.
74. Id. at 17.
75. Id. at 18.
76. One of us describes this aspect of society rewarding or supporting people who “reject our race, reject our sexual orientation, and reject our gender” as the seventh aspect of self-hatred. Jerome M. Culp, Jr., Seventh Aspect of Self-Hatred: Race, LatCrit, and Fighting the Status Quo, 55 FLA. L. REV. 425, 427 (2003).
79. For two excellent analyses of the operation of racial stratification and labor exploitation, see ALEXANDER SAXTON, THE INDISPENSABLE ENEMY: LABOR AND THE ANTI-CHINESE MOVEMENT IN CALIFORNIA (1971); and CHRIS FRIDAY, ORGANIZING ASIAN AMERICAN LABOR: THE PACIFIC COAST CANNED-SALMON INDUSTRY, 1870-1942 (1994).
date or deepen the overall system of oppression that continues to op-
press that individual or group along with others.

B. "We’re White, Too": Early LULAC Litigation Strategy

Unlike the attempt to secure a gain for Martha Lum and other Chi-
nese American children by distancing the Chinese from blacks, early
LULAC litigation strategy went further by claiming an explicit white ra-
cial identity.81 This legal strategy took advantage of an 1897 decision
which held that a Mexican immigrant claimant was legally white within
the purview of the naturalization laws and, therefore, eligible for U.S.
citizenship.82 The decision was premised on the operation of the Treaty
of Guadalupe Hidalgo,83 which provided citizenship for persons of Mexi-
can ancestry, and the naturalization laws, which limited naturalization to
free white persons and persons of African nativity or descent.84

This litigation strategy produced mixed results for Mexican Ameri-
cans. First, it was not always successful in securing the same rights as
“non-Mexican Whites.”85 Furthermore, the strategy proved at times to
be too successful and backfired when it came to exclusion from juries.86
As Ian Haney Lopez has demonstrated in his article on LatCrit theory,
the Texas state courts eventually came around to LULAC’s claim that
Mexicans were legally white and used it to reject claims of racial dis-

82. In re Rodriguez, 81 F. 337 (W.D. Tex. 1897).
83. Treaty of Peace, Friendship, Limits, and Settlement with the Republic of Mexico, Feb. 2,
84. Act of Feb. 18, 1875, ch. 80, 18 Stat. 318 (1875).
85. See George A. Martinez, Legal Indeterminacy, Judicial Discretion and the Mexican-American
regarding public accommodations).
86. See Martinez, supra note 81, at 328.
87. See Rogers v. State, 236 S.W.2d 141 (Tex. Crim. App. 1951); Sanchez v. State, 243 S.W.2d 700
State, 193 S.W.2d 211 (Tex. Crim. App. 1946)).
88. 100 U.S. 303 (1879).
nation. This strategy also foreclosed the possibility of coalition between Mexican Americans and blacks to challenge the overarching system.

Thus far, we have discussed two similar civil rights myopias: *Gong Lum,* which might be characterized as “don’t apply Jim Crow to us because Jim Crow applies to blacks, and we’re not black,” and the early LULAC strategy, which might be characterized as “don’t apply Jim Crow to us because Jim Crow applies to blacks and we’re white.” We turn now to the third civil rights myopia—the dilution claim.

C. “There’s Not Enough to Go Around”: African American Resistance to Civil Rights Claims by the Gay/Lesbian/Bisexual Community

Alveda King, the niece of Martin Luther King, Jr., has stated that “gays and lesbians as a group have never suffered the kinds of indignities that black people have, and therefore any demands they make on American society only demean the struggle that her uncle and countless others died for in order to achieve basic equality for black people.” The fear seems to be that “comparing racism with some other form of bias [has] eclipsed or diminished attention to the importance of racism altogether.”

While we are cognizant of the dangers of analogizing between different forms of oppression and understand that, at some level, resources are finite, we find repugnant the notion that adding gay/lesbian/bisexual claims to the civil rights agenda will somehow dilute, or make more difficult, the efforts of traditional minorities to gain justice. We call this homophobia or heterosexism masquerading as a pragmatic claim. One fallacy is the presumption that there is an African American community that is distinct and separate from the gay/lesbian/bisexual community. They are, and have always been, overlapping communities. Another problem is that the dilution claim does not understand that different systems of oppression—racism, sexism, heterosexism, nativism, classism,
ableism—are not separate and, in fact, operate in ways that reinforce one another.\textsuperscript{97}

Unfortunately, we do not have a unified field theory of oppression to offer.\textsuperscript{98} We do, though, offer a methodological prescription that tries to address these civil rights myopias.

\textbf{D. A Prescription of Sorts}

When addressing oppression, it is always necessary to ask the “other groups” question. In suggesting this prescription, we borrow from feminist legal scholars who ask “[t]he woman question.”\textsuperscript{99} They ask “about the gender implications of a social practice or rule: have women been left out of consideration? If so, in what way; how might that omission be corrected? What difference would it make to do so?”\textsuperscript{100} This strikes us as a remarkably sensible thing to do.

We wish that the NAACP in San Francisco had considered these questions in fashioning its consent decree in 1983 to desegregate San Francisco schools.\textsuperscript{101} We wish that the plaintiffs who brought a class action lawsuit in 1994 to dissolve the consent decree had engaged in this type of analysis.\textsuperscript{102} The complaint alleged that the upper limit placed on the percentage of Chinese American students at Lowell, a magnet public high school, operated to admit lesser-qualified African American, Latina/o, white, and other Asian American applicants at the expense of better-qualified Chinese American applicants.\textsuperscript{103}

If the San Francisco NAACP had engaged in an analysis similar to that undertaken by feminist legal scholars, perhaps the consent decree would have been different. Given the controversy that was growing even then with regard to the issue of Asian American admissions to elite colleges,\textsuperscript{104} it was foreseeable that admissions ceilings for Asian Americans,
or for specific Asian American groups, would create feelings of resentment among Asian Americans. Perhaps this could have been addressed through greater Asian American community involvement that would have resulted in a buy-in of sorts by Asian American community groups, and this greater involvement might have resulted in a differently fashioned consent decree.

If the Ho plaintiffs had asked the "other groups" question, maybe they would not have pursued the challenge in the way that they did. Perhaps a lesson can be learned from what happened with regard to a consent decree whereby the Los Angeles Police Department was ordered to increase its representation of women, African Americans, and Hispanics. The U.S. Commission on Civil Rights discovered that Asian Americans were afraid to sue later to be included in this consent decree because of the fear that the entire decree, which benefits other minorities and women, "could unravel." The Asian Americans who were dissatisfied with the consent decree asked the "other groups" question. Because of this possible harmful effect on other minority groups and women, they sacrificed their narrow self- and group interest and decided not to pursue a court challenge. While we might laud the Asian Americans in the Los Angeles example for taking this position, it is unfortunate that they were placed in this position because of the failure of those involved in the LAPD consent decree to ask the "other groups" question.

IV. THE INTENSIFICATION OF WHITE IDENTITY FOLLOWING BROWN

White people are made, not born. Simone de Beauvoir made the same claim about women. Both statements incorporate the idea that race and gender are social categories that have been, and continue to be, constructed. Much of the work on the social construction of race has focused on racial minority groups. There is a growing body of literature that examines "whiteness" as a socially constructed racial category.

groups such as alumni legacies, faculty/staff children, and athletes did not work to account for the differential rate of admissions except in a relatively minor way." Grace W. Tsuang, Note, Assuring Equal Access of Asian Americans to Highly Selective Universities, 98 YALE L. REV. 659, 670 n.77 (1989) (citing STANFORD UNIVERSITY, 1985–86 ANNUAL REPORT OF THE COMMITTEE ON UNDERGRADUATE ADMISSIONS AND FINANCIAL AIDS 5 (1986)).


106. Id.


Much of the work in the legal literature has focused on certain aspects of whiteness such as privilege, transparency, or guilt.

It seems to us that there has been less engagement with whiteness as an oppositional identity category, experienced most intensely at two opposite extremes: when engaging in conscious racism or when feeling like the victim of racial remediation. The former, which might include whiteness experienced around participation in Aryan Nation or the killing of James Bird in Texas, is less interesting to us because it represents an extreme form of racism that, unfortunately, has become the paradigm for racism. The latter, though, requires attention because of how pervasive we believe this feeling to be.

Cheryl Harris brilliantly captures the way that whiteness is experienced as property accompanied by a big bundle of sticks. She tracks the way the Court shifted from protecting whiteness as status in Plessy to whiteness as privilege in Brown. She then proceeds to examine the experience of whiteness around the racial remedy of affirmative action, which many whites experience viscerally as reverse racism. We agree with her analysis, but we want to extend it further to encompass any form of racial remediation. Under this view, any form of desegregation will be experienced negatively by whites who value consciously/unconsciously/subconsciously the attendant privileges of whiteness. This negative feeling will range from annoyance at the imposition to outright anger over the theft of their white privilege. The resentment that racial remediation fosters will strengthen whiteness experienced as an oppositional identity. We believe that civil rights advocates have underestimated the intensity and pervasiveness of this feeling among whites.

In order for civil rights advocates to address this problem, we need to understand that this oppositional white identity has evolved in the fifty years since Brown and has become animated primarily by the ideology of neutrality. The result is that it does not appear the same as the white citizens' councils; it does not have the appearance of massive white resis-

114. This includes so-called reverse racism, but is a broader concept.
119. Harris, supra note 116, at 1766-91.
tance to desegregation in all its forms. Instead, it is cloaked in seemingly unassailable neutral forms that animate and promote the notion of white innocence, which sets up whiteness as an oppositional identity.

Neutrality, though, at this point in history, is not so different from the behavior of the white citizens' councils. It is marked by a failure to understand the social forces that created and maintained racial inequality. Neutrality, now the primary marker for white oppositional identity, is one that involves complicity—accepting the fruit of the poisonous tree of slavery, Jim Crow, and “neutral” market forces that continue to foster disparate wealth accumulation along racial lines, which results in disparate racial transmission of both wealth and opportunities intergenerationally.

For racial groups such as Asian Pacific Americans, the question will be to what extent we will, through our neutral pursuit of good neighborhoods, good schools, good marriage partners, good jobs, good health care, and safe communities, participate and also benefit from the fruit of that poisonous tree called the American Dilemma.

V. CONCLUSION

In Part II, we examined racial inequality as measured by wealth, along with some of the systems and social institutions that operate to entrench this inequality. Part III explored some of the shortcomings of civil rights advocates due to what we described as civil rights myopias. In Part IV, we addressed the problem that arises around any racial remediation scheme because of the concomitant intensification of white racial feeling and identity.

All this leads ultimately to the question of what kind of nation we aspire to be. We can be a nation that tries to honor the best sentiments found in the Constitution. The way to honor those sentiments is to give them meaning, to provide for meaningful relief when we violate those sentiments. But as a nation, we are much better at making lofty statements about liberty and opportunity than we are at creating the material conditions necessary to effectuate liberty and opportunity for communities, families, and individuals who have been denied liberty and opportunity. Perhaps that is one way to understand Brown I and Brown II. Brown I stands for the lofty principle, Brown II, for the failure to effectuate it. The result, as we’ve demonstrated, is a cycle where inequality is perpetuated. Fifty years after Brown, we are able to stand here and look back and pass judgment on the failure of this nation to bring about Brown’s promise. As we indicated at the beginning of this article, if the past is any indication, we predict that Brown’s promise will remain unfulfilled on its hundredth anniversary. One difference, though, is that we will be the ones who are being judged by the next generations. We would like to leave behind a different legacy.
EPILOGUE BY ROBERT CHANG

Here, I step out of the authorial "we" to construct this epilogue. I include this epilogue because my coauthor Jerome often ended his pieces with an epilogue. You look at his articles, and there would be a false ending or two followed by an epilogue. I think this is because even at the end of an article, he always had more to say. At his passing in February 2004, he still had so much to say. Even through his battle to keep his transplanted kidney, the ideas for articles and books kept coming. But one thing we did not talk about was the epilogue for this article. I am left to imagine what he would want us to say.

He might have wanted to talk about his nephews and nieces. He might have wanted me to talk about my son. He cared so much about the next generations. He might have wanted us to end on a message of hope for them. Or he might have wanted us to end on a note of anger on their behalf. One thing, though, he would have wanted us to avoid is bitterness.

Walter Dellinger, at Jerome’s Memorial Service, ended his brief remarks by saying, “Oh how he fought.” Let us learn from Jerome and put aside the bitterness that can wither the heart. Let us fight with hope, with anger, and with humility.